



Actuarial Report of the

**Workers' Compensation Board
Superannuation Plan**

as at March 31, 2012

Vancouver, B. C.

December 20, 2012

Contents

Highlights and Actuarial Opinion	1
Appendix A..... Summary of Plan and Amendments	7
Appendix B..... Membership Information	16
Appendix C..... Operation of the Fund	24
Appendix D..... Actuarial Basis and Assumptions.....	29
Appendix E..... Going Concern Valuation Balance Sheet	46
Appendix F..... Costs for Future Service	49
Appendix G..... Hypothetical Wind-up/Solvency Valuation	51
Appendix H..... Required Contributions	54
Appendix I..... Maximum Surplus and Contributions - ITA	56
Appendix J..... B.C. Cost Certificate.....	58

Highlights and Actuarial Opinion

WorkSafeBC
6951 Westminster Highway
Richmond BC V7C 1C6

We have completed an actuarial valuation of the Workers' Compensation Board Superannuation Plan (the "Plan") as at March 31, 2012 and have pleasure in submitting our report thereon. Our report is concerned with the experience in the three year period since March 31, 2009, the date of the last valuation.

Scope of the Valuation

The purpose of the actuarial valuation is to:

1. Report on the financial position of the Basic Account as at March 31, 2012;
2. To determine the contribution requirements for the period from April 1, 2012 until the results of the next valuation are available, for which the effective date must be no later than March 31, 2015; and
3. To provide the actuarial certifications required under the *B.C. Pension Benefits Standards Act* ("*PBSA*") and the federal *Income Tax Act* ("*ITA*").

The valuation is concerned primarily with the future basic non-indexed benefits provided under the Plan (including all indexing granted up to the valuation date). The valuation does not directly consider the liabilities for future indexing or the financing related thereto in that such future indexing is to occur only to the extent it can be adequately financed by amounts available in the Inflation Adjustment Account ("*IAA*"); the future indexing liabilities have been considered indirectly, by setting liabilities exactly equal to the inflation assets.

Changes in Benefits and Assumptions since the Last Valuation

There have been a number of Plan amendments since the previous valuation, the most significant being:

- Effective April 1, 2009, employer contributions to the Basic Account were increased from 6.5% to 9.11% of that part of the employee's salary that does not exceed the Canada Pension Plan Year's Maximum Pensionable Earnings ("*YMPE*"), and from 8.0% to 10.61% of the employee's salary which is in excess of the *YMPE*;
- Effective September 16, 2009, the benefit available to surviving spouses of members who died prior to retirement was enhanced such that the spouse of a member who dies before age 55 with at least

two years of contributory service can opt either for a commuted value of the pension earned to the date of death, or an immediate pension. The spouse of a member who dies at or after age 55 with at least two years of contributory service will receive an immediate pension;

- Effective September 16, 2009, the latest retirement age was amended in line with the *ITA* to be December of the calendar year that a member reaches age 71. Active plan members can continue to contribute to the earlier of the end of the calendar year they reach age 71 or until they reach 35 years of service;
- Effective September 16, 2009, the plan rules were clarified to account for deflation and the ability to carry forward decreases in the Consumer Price Index into subsequent years;
- Effective January 1, 2011, employee contributions to the Basic Account were increased from 4.5% to 5.0% of that part of the employee's salary that does not exceed the YMPE, and from 6.0% to 6.5% of the employee's salary which is in excess of the YMPE;
- Effective January 1, 2012, employee contributions to the Basic Account were increased from 5.0% to 5.5% of that part of the employee's salary that does not exceed the YMPE, and from 6.5% to 7.0% of the employee's salary which is in excess of the YMPE.

With the changes to employer and employee contribution rates, from January 1, 2012 the total contributions to the Basic account are 14.61% of that part of the employee's salary that does not exceed the YMPE, and from 17.61% of the employee's salary which is in excess of the YMPE. In addition to the above contribution requirements for basic non-indexed benefits, the employees and WorkSafeBC each contribute 1% of salaries to the IAA.

The Plan rules are summarized in Appendix A.

In the going concern valuation, the mortality rate assumption was reduced to reflect the increasing longevity of members, and minor adjustments were made to the assumed rates of retirement and withdrawal from the Plan. No changes were made to the long-term going concern economic assumptions. The solvency assumptions were modified to conform with the prescribed rates of interest and mortality as at the valuation date. The assumptions are described in detail in Appendix D.

Summary of Results – Going Concern

The current going concern valuation indicates that the actuarial surplus of \$51,276,000 that existed at March 31, 2009 has increased to \$200,860,000 at March 31, 2012. The increase in surplus is the net result of a number of items, the major one being the additional lump sum contribution of \$138,703,000 made by

WorkSafeBC in January 2011 - a more detailed analysis of the going concern results and changes is given in Appendix E.

The current valuation indicates that the total normal cost rate requirement for basic non-indexed benefits has increased from 16.61% to 17.13% (integrated¹), or 0.48% less than the current contribution rates. The increase in the total basic normal cost is the result of a number of factors, the major causes being a change in the membership profile (primarily an aging of the active Plan membership) and the change in the mortality assumption. These changes are analyzed in detail in Appendix F.

Summary of Results – Solvency

The solvency valuation indicates that the solvency deficiency of \$138,972,000 (using the market value of assets) that existed at March 31, 2009 has improved to a solvency deficiency of \$64,183,000 at March 31, 2012. The primary driver for the improvement was the additional lump sum contribution of \$138,703,000 made by WorkSafeBC in January 2011, which eliminated the solvency deficiency as of the March 31, 2009 valuation. Since then, declining interest rates have caused the solvency position to further deteriorate.

In the absence of any special solvency funding relief, the *PBSA* and associated Regulations require that this new solvency deficiency be amortized over 5 years; this would require annual contributions equal to \$13,907,000, remitted no less frequently than quarterly in arrears. Special arrangements that are permitted under the *PBSA* and Regulations include use of a conforming letter of credit to secure the solvency deficiency payments, or application to the Minister for an extension of the solvency amortization period. Alternatively, WorkSafeBC could opt to pay an amount of \$64,183,000, being the amount by which the plan termination liabilities would exceed the value of the plan assets, were the Plan to be terminated.

The solvency ratio of the Plan is 94.5% (less than 100%) and, because of this, where lump sums are transferred from the Basic Account by a terminated member or with respect to a deceased member, additional contributions will be required if the amounts transferred exceed a threshold of \$46,454 (in 2013) for an individual transfer or if the cumulative transfer deficiencies exceed 5% of the Basic Fund assets. The amount of the additional contribution required is equal to 5.5% of the amounts transferred from the Basic Account. Alternatively, 5.5% of the transfer value could be withheld for up to 5 years. A third option exists if the employer opts to continue to pay at the current contribution rate, in which case the excess of employer contributions over the minimum normal cost is estimated to be about \$1.0 million per year. Based on historic annual transfers from the Basic Account of \$2 to \$4 million per year, transfer deficiencies are estimated to be

¹ The term "integrated" refers to the set of two contribution rates that apply to earnings up to and over the YMPE. For employees, 7% integrated means 5.5% of that part of the employee's salary that does not exceed the YMPE, and 7.0% of the employee's salary which is in excess of the YMPE. For the employer, 10.61% integrated means 9.11% of salary up to the YMPE, and 10.61% on the portion of salary in excess of the YMPE.

less than \$250,000 per year, and hence the \$1.0 million excess should comfortably cover the transfer deficiencies.

Further detail with respect to these additional payment requirements is given in Appendix G .

Summary of Results – Minimum Contribution Requirements

As in previous valuations, we evaluated the going concern surplus and maximum contributions in terms of the limits permitted under the *ITA*. The *ITA* surplus/contribution tests have been calculated on a basis that recognizes full indexing of benefits on a pre-funded basis, as permitted by the *ITA* – detail is provided in Appendix A.

Due to the existence of the solvency deficiency, contributions of at least the normal cost rate (17.13% integrated, currently split 10.13% integrated for the employer plus 7% integrated for employees) to the Basic Account must be made. As well, as required under the Plan rules, the employees and WorkSafeBC each contribute 1% of salaries to the IAA. If the solvency deficiency is to be amortized over 5 years, additional contributions equal to \$13,907,000 p.a. are required.

Based on the payroll rates as at March 31, 2012, the dollar contribution amounts at the various rate levels are summarized below:

		Basic	IAA
Contribution Requirements (%)			
Cost of Future Benefits (%)	Employees	7.0 integrated	1.0
	WorkSafeBC	10.13 integrated	1.0
Solvency Amortization (\$)	WorkSafeBC	\$13,907,000	n/a
Contribution Requirement (\$)			
Cost of Future Benefits (\$)	Employees	\$12,771,000	2,113,000
	WorkSafeBC	19,386,000	2,113,000
	Subtotal Cost of Future Benefits	32,157,000	4,226,000
Solvency Amortization (\$)	WorkSafeBC	13,907,000	0
	Total	46,064,000	4,226,000

The foregoing valuation results recognize only those benefits up to the maximum *ITA* benefit limits. These are paid under Part 1 of the Plan. Benefits above these limits are paid under Part 2 of the Plan, via a Supplemental Benefit Account, which is maintained at a zero balance. Since WorkSafeBC may need to recognize a liability for these Part 2 benefits in its financial statements for the Accident Fund, we have

recalculated the liabilities and costs, ignoring the *ITA* limits. When this is done, the going concern surplus reduces by \$8,898,000 to \$191,962,000 and the employer current service cost requirement for basic non-indexed benefits increases by 0.06%, from 10.13% integrated to 10.19% integrated of salaries, assuming employees continue to contribution at 7% integrated.

Details with respect to the results of the valuation are contained in Appendices E and F and the information and methods used for the valuation is contained in Appendix D.

Summary of Results – Impact of Current Contribution Rates

WorkSafeBC is currently contributing at a rate of 10.61% integrated to the Basic Account. If contributions at this rate continued, based on the payroll estimates above, this would produce an estimated annual contribution of \$1,014,000 above the minimum required. WorkSafeBC could opt to use this excess contribution:

- a) to fund transfer deficiencies as outlined in Appendix G, and/or
- b) to reduce the annual special payments from \$13,907,000 to approximately \$12,893,000 per year (the exact amount of the reduction in each year will need to be recalculated based on the actual excess contribution made), or
- c) as a cushion to improve the funding of the plan.

Further details are given in Appendix H.

Reliance

We have relied on the asset information as provided in the audited financial statements of the Plan as of March 31, 2010, 2011 and 2012. We have also relied on the WorkSafeBC and the plan administrator to provide all relevant data, additional asset information and to confirm the pertinent Plan terms.

Further detail with respect to both the results of the valuation and the information and methods used for the valuation is set out in the attached appendices.

Subsequent Events

To the best of our knowledge there have been no events subsequent to the valuation date that would have an impact on the results of this valuation, or alter our opinion.

Actuarial Opinion

In our opinion,

- (a) the data on which the valuation is based are sufficient and reliable for purposes of the valuation,
- (b) the assumptions used are appropriate for purposes of the valuation, and
- (c) the methods employed are appropriate for the purposes of the valuation.

To the best of our knowledge, there are no material subsequent events that would affect the results and recommendations of this valuation.

This report has been prepared, and our opinions given, in accordance with accepted actuarial practice in Canada. For regulatory purposes, the next valuation should be completed no later than as of March 31, 2015.

We would be pleased to discuss the report with you at your convenience.

Respectfully submitted,



WENDY HARRISON
Fellow of the Canadian Institute of Actuaries
Fellow of the Society of Actuaries



CATHERINE ROBERTSON
Fellow of the Canadian Institute of Actuaries¹
Fellow of the Institute and Faculty of Actuaries

December 20, 2012

¹ Primary Regulator

Appendix A Summary of Plan and Amendments

Changes to the Plan

The previous valuation was based on the provisions of the Plan as at March 31, 2009. There were a number of amendments to the Plan between March 31, 2009 and March 31, 2012, including:

- Effective April 1, 2009, total employer contributions to the Basic Account were increased from 6.5% to 9.11% of that part of the employee's salary that does not exceed the Canada Pension Plan Year's Maximum Pensionable Earnings (YMPE), and from 8.0% to 10.61% of the employee's salary which is in excess of the YMPE;
- Effective September 16, 2009, the benefit available to surviving spouses of members who died prior to retirement was enhanced such that the spouse of a member who dies before age 55 with at least two years of contributory service, can opt either for a commuted value of the pension earned to the date of death, or an immediate pension. The spouse of a member who dies at or after age 55 with at least two years of contributory service will receive an immediate pension;
- Effective September 16, 2009, the latest retirement age was amended in line with the Income Tax Act to be December of the calendar year that a member reaches age 71. Active plan members can continue to contribute to the earlier of the end of the calendar year they reach age 71 or until they reach 35 years of service;
- Effective September 16, 2009, the plan rules were clarified to account for deflation and the ability to carry forward decreases in the Consumer Price Index into subsequent years;
- Effective January 1, 2011, employee contributions to the Basic Account were increased from 4.5% to 5.0% of that part of the employee's salary that does not exceed the YMPE, and from 6.0% to 6.5% of the employee's salary which is in excess of the YMPE;
- Effective January 1, 2012, employee contributions to the Basic Account were increased from 5.0% to 5.5% of that part of the employee's salary that does not exceed the YMPE, and from 6.5% to 7.0% of the employee's salary which is in excess of the YMPE.

The main provisions of the Plan, as at March 31, 2012, are summarized below. The section references are to the Plan Text at January 1, 2012.

Income Tax Limits

The *ITA* imposes certain limits on the contributions that may be made to, and the benefits that may be paid from, a registered pension plan. However, in total, the contribution requirements from, and the benefit promises to, plan members have not been altered under the WorkSafeBC Plan.

To this end, a Supplemental Benefit Account has been created to cover the financing and payment of benefits in excess of those registrable under the *ITA*. The excess benefits are paid on a current cash basis, by allocating from the regular employer contributions, the amounts necessary to maintain the Supplemental Benefit Account at a zero balance. Effectively, from a plan member's perspective, it is expected that these procedures will be invisible - the employee contribution and benefit obligations remain unchanged. In completing this valuation, we have calculated the liabilities and costs on two bases, once recognizing the *ITA* limits and again ignoring those limits. In the Plan summary herein, and elsewhere in this valuation report, our references to contributions/benefits to/from the Basic/Inflation Adjustment Accounts are inclusive of the allocations to/from the Supplemental Benefit Account; in general, the allocations to/from the Supplemental Benefit Account have not been referenced.

Covered Employees [Section C]

These include every employee of WorkSafeBC.

Employee Contributions [Section D.1]

Effective January 1, 2012, the following employee contributions are deducted from an employee's salary:

- (a) 5.5% of that part of the employee's salary that does not exceed the Canada Pension Plan Year's Maximum Pensionable Earnings (YMPE) - paid into the Basic Account;
- (b) 7.0% of the employee's salary which is in excess of the YMPE - paid into the Basic Account; and
- (c) 1.0% of the employee's salary - paid into the Inflation Adjustment Account.

Employee contributions cease after 35 years of pensionable service have been accrued.

Employer Contributions [Section D.2]

WorkSafeBC (referred to in the Plan rules by its official name "Workers' Compensation Board" or "Board") is required to contribute such amounts which, based on the recommendation of the actuary, are determined by WorkSafeBC to be necessary to provide for the benefits under the Plan. Actuarial surpluses may be used to reduce or eliminate contributions that might otherwise be required. All WorkSafeBC contributions must also comply with the requirements of the *ITA* and the *PBSA*.

Effective April 1, 2009 the employer contribution rate increased by 2.61%, to:

- (a) 9.11% of that part of the employee's salary that does not exceed the YMPE - paid into the Basic Account;
- (b) 10.61% of the employee's salary which is in excess of the YMPE - paid into the Basic Account; and
- (c) 1% of the employee's salary - paid into the Inflation Adjustment Account.

Employer contributions also cease in respect of an employee's salary after the employee has accrued 35 years of pensionable service.

Trustees [Section E]

The Plan provides for WorkSafeBC to appoint three Trustees, comprising:

- (a) one Trustee who represents WorkSafeBC;
- (b) one Trustee who represents the employees; and
- (c) one Trustee nominated jointly by the two Trustees referred to in (a) and (b).

Section E further provides that WorkSafeBC shall remit to the Trustees the contributions made under the Plan. The Trustees may, in their discretion, invest the fund monies in investments permitted for pension plans registered in compliance with the *PBSA*.

Fund and Accounts [Section F]

The fund is divided into the following two accounts:

- (a) the **Inflation Adjustment Account** (IAA) consisting of:
 - (i) the 1% contribution by each of the employees under Section D.1 with a matching amount allocated from the employer contributions under Section D.2;
 - (ii) the net investment income earned on the Inflation Adjustment Account;
 - (iii) the income, as determined by the plan administrative agent, that is earned on fund assets held in the Basic Account in respect of pensions being paid and that is in excess of the interest anticipated in the most recent actuarial valuation; and
 - (iv) where an actuarial valuation discloses a surplus in the Basic Account, such amounts as the Trustees determine be transferred from such surplus;

less:

- (v) amounts transferred to the Basic Account in respect of capitalized supplements granted under Section Q;
 - (vi) refunds to former contributors of the 1% contribution made to this account under Section D.1, or amounts otherwise transferred out of this account in respect of employee and employer contributions allocated to this account;
 - (vii) amounts in respect of the portions of commuted value payments or other transfers out of the Plan that are attributable to indexing adjustments; and
 - (viii) amounts transferred to the Basic Account under Section L.1(d) in respect of the capitalized value of increases in pension resulting from increases in highest average salary under that section - (for deferred vested pensions);
- (b) the **Basic Account** consisting of all the assets in the fund other than assets in the Inflation Adjustment Account.

Notwithstanding the foregoing, the Part 2 non-tax-registered provisions provide for the maintenance of a Supplemental Benefit Account to cover the financing and payment of contributions and benefits in excess of those registrable under the *ITA*. Contributions from the Basic and Inflation accounts are to be allocated, as applicable, to this account. However, we understand that no assets are to be accumulated in this account.

Eligibility Conditions for Pension [Section H]

An employee is entitled to a pension if:

- (a) having left the service of WorkSafeBC after attaining age 60, the employee retires;
- (b) having reached age 55 and after not less than 2 years of contributory service, the employee retires; or
- (c) having completed 2 years of contributory service, the employee becomes totally and permanently disabled.

The Plan Text defines a maximum retirement age as age 65, although an employee may continue to contribute and accrue pensionable service after reaching maximum retirement age, provided that the commencement of pension cannot be delayed beyond the December of the calendar year of turning age 71.

Amount of Pension [Section J]

The normal pension is payable monthly, and is calculated as follows:

2% of the contributor's highest average salary multiplied by the number of years of pensionable service (not exceeding 35 years), reduced at age 65 or at the date of death or disability, whichever is earlier, by

- (i) 0.7% of the lesser of the contributor's highest average salary and one-twelfth of the YMPE for the calendar year prior to the calendar year in which the pension is first paid; multiplied by
- (ii) the number of years of pensionable service after December 31, 1965 (not exceeding 35 years).

Highest average salary means the average of the monthly salaries received by the employee during the 60 months of service in which the salaries were highest.

The normal pension is payable on an unreduced basis:

- (a) at or after age 55 if the sum of the member's age plus years of contributory service is equal to 90 or more ("rule-of-90");
- (b) at or after age 60 with at least 2 years of contributory service;
- (c) on retirement from active employment, at age 65, regardless of service.

A contributor who has attained age 55 (but not age 60) and who does not meet the requirements of the rule-of-90 may, instead of receiving the full accrued pension starting at age 60, elect a reduced pension starting immediately, but with the 2% in the benefit formula above reduced by 5% for each year the contributor's age is less than the earlier of age 60 or the age at which the age plus years of contributory service total 90, prorated for fractions of a year. If the employee terminates employment after age 50 with at least 10 years of contributory service, the foregoing 5% per year reduction is reduced to 3% per year. A reduced pension is also available to employees terminating after age 60 with less than 2 years of contributory service, with the 2% in the benefit formula being reduced by 5% for each year the employee's age is less than age 65.

The normal form of pension is payable as a single life annuity for those contributors who terminated service before October 1, 1999. For those contributors who terminate service on or after October 1, 1999, the normal form of pension is single life with a 10-year guarantee; (the 10-year guarantee applies only to the lifetime portion of the pension and not to the additional temporary pension payable until age 65).

An employee who has made voluntary additional contributions in the past - these are no longer accepted - will be granted an additional pension or may take a refund.

Part 1 (Income Tax) Benefit Limits [Section J.1.2]

The tax-registered provisions in Part 1 of the pension plan limit the amount of pension as required by the *ITA*, in respect of service after 1991. The maximum annual pension currently permitted (before application of any early retirement reductions, where applicable) is the lesser of:

- (i) \$2,646.67 multiplied by the years of service; and
- (ii) 2% multiplied by the years of service further multiplied by the average of the best 3 years of remuneration paid to the member.

The Plan also imposes a 35 year cap on accruals at the above maximum rate. The \$2,646.67 limit in 2012 is automatically indexed to increases in average wage rates in 2013 and thereafter.

Alternative Types of Pensions [Section I]

A pension may be granted on the single life plan, single life plan with guaranteed period, joint life and last survivor plan, temporary life plan or such combination of these plans as may be approved by the Trustees. The amount of any pension granted on a form other than the normal form is calculated on an actuarially equivalent basis.

Where an employee has a spouse at retirement, the employee is deemed to have elected a form of pension that provides for the continuance of 60% of the pension to his/her spouse in the event that the employee should predecease the spouse, unless the employee and spouse elect, by completion of a form prescribed by the Trustees, to choose some other form of pension. A spouse is as defined in the *PBSA*, and includes a common-law or same-sex spouse.

Disability Pension [Sections D.1(c) and H.2]

Section D.1(c)(ii) provides that if an employee is receiving a monthly income benefit from an approved group disability income benefit plan, the employee is not entitled to a disability pension under the Plan, but the period for which the employee receives such group disability income benefit is considered pensionable service, with the final pension based on the highest average salary at disablement increased to retirement in accordance with changes in the consumer price index.

Section H.2 provides that where a disability pension is payable, the pension earned to date may be increased as permitted under the *ITA*. Subject to certain limits, this permits the immediate recognition of projected future service in the calculation of the pension.

Death Benefits [Section K]

The pre-retirement death benefits are as follows:

- if the employee is not vested (i.e. less than 2 years of contributory service and dies before age 60), the death benefit is a refund of employee contributions plus interest;
- if the employee is vested, and there is no surviving spouse, the death benefit is the full commuted value of the regular pension earned to the date of death;
- if the employee is vested and dies before age 55 with a surviving spouse, the spouse can opt to receive a commuted value of the regular pension earned to the date of death, or an immediate pension;
- if the employee is vested and dies on or after age 55 with a surviving spouse, the spouse will receive an immediate pension.

Death benefits for former employees who have not taken a refund and who die before retirement are determined in the same manner as for active employees, as described above.

Vesting, Refunds and Portability [Section L]

A terminating employee who has 2 or more years of contributory service is entitled to receive a deferred vested pension starting at or after age 55, calculated as described earlier in the section headed "Amount of Pension".

If an employee terminates without becoming entitled to a pension, a refund is payable, equal to the accumulated employee contributions plus interest. Interest credits are based on the average yield of 5-year personal fixed term chartered bank deposit rates, published in the Bank of Canada Review as CANSIM Series V122515. Prior to 2002, interest was credited at a rate related to the investment earnings on the fund.

In lieu of a deferred pension, a vested member who terminates before age 55 may elect a lump-sum commuted value in respect of the full vested pension, payable on a locked-in basis. Under certain limited conditions (small pensions, or small commuted values) the *PBSA* permits the election of a lump-sum payout, regardless of age, and on a non-locked-in basis.

The deferred vested pension of an employee is based on the highest average salary at termination, increased to retirement or to December 31, 1982 if earlier, in accordance with changes in the pension index.

Subsequent to 1982, the highest average salary is increased to retirement by the percentage increase granted to pensions for the period between the month of termination and the month the pension becomes effective. Section (L.1(d)) provides that the cost of this indexing is funded from the Inflation Adjustment Account.

Supplementary Allowances (Indexing) [Sections P and Q]

The Plan provides for increases to retired members on January 1 of each year, with the benefits funded from the Inflation Adjustment Account. The benefit is based on the total amount of pension being received, including previous indexing increases, less any portion of the pension that is a result of voluntary contributions (which are no longer permitted). The maximum increase is equal to the percentage increase in the Consumer Price Index ("CPI") over the 12 months ending on September 30 of the previous year.

Section Q sets out additional requirements with regards to the indexing benefit, including:

- (a) the same uniform percentage increase will be granted in respect of all pensions eligible for adjustment;
- (b) the increase is prorated if the pension has not been in payment for at least 12 months;
- (c) the total capitalized value of all indexing benefits granted on January 1 must not exceed the amount in the Inflation Adjustment Account on the preceding September 30; and
- (d) the capitalized value of all indexing benefits granted annually is transferred from the Inflation Adjustment Account to the Basic Account.

Plan Termination [Section N1]

For purposes of testing the *PBSA* solvency rules, benefits are to be calculated as follows:

- all active members are deemed to be terminated and 100% vested;
- benefits are calculated only on the basis of earnings and service frozen at the valuation date;
- future indexing is ignored, both before and after retirement; and
- the liability for future indexing is limited to assets in the IAA.

In the event the Plan is terminated, priorities are set out for any surplus that might emerge: wage and CPI indexing are first restored before any residual surplus is considered.

Other Items

1. Section N.9 provides that expenses incurred in the administration of the Plan shall be paid from the fund.
2. A maximum of 5 years taken to raise a child may be recognized in establishing eligibility for a pension provided the employee has a record of pensionable service immediately before and after the child-rearing period(s). [Section B – "contributory service" definition]
3. Section N.10 enables WorkSafeBC to request the Trustees to adopt a Special Retirement Incentive Plan (SRIP), whereby the age and service conditions, or the early retirement percentage reductions, or both, may be adjusted. Where the Trustees agree, they must also determine the employees eligible for the SRIP, the period it remains open, the conditions applicable to the incentives, the additional costs to WorkSafeBC, and the timing of these payments to fund the SRIP.
4. In 1999, the definitions of, and references to, approved and reciprocal employers were removed from the Plan, to comply with ITA requirements. In general, these provisions allowed for portability among various plans (mostly with four public sector plans in B.C.), whereby service and salaries were commonly recognized in all of the plans. These arrangements have been replaced by transfer of reserve agreements, whereby the plan member may elect to have a reserve transferred and then be covered by the rules of the importing plan.

Appendix B Membership Information

Data as of March 31, 2012 were prepared by the Pension Corporation for 2,776 active employees, 3 inactive employees on leave of absence, 236 employees currently receiving long-term disability benefits, 383 former employees entitled to deferred pensions, 103 other inactive employees, 6 non-retired individuals with very limited data, 1,256 former employees in receipt of pensions and 130 beneficiaries in receipt of pensions as a result of the deaths of Plan members (a total of 1,386 pensioners). The Pension Corporation advised us that the data supplied are generally proper, complete and in accordance with specifications, unless otherwise noted.

Where possible, we compared totals with corresponding details in the Plan's audited Annual Reports. We also subjected the data to a number of tests of reasonableness and consistency, including the following:

- A member's (and partner's as applicable) age is within a reasonable range;
- A member's gender or date of birth did not change;
- A member joined the Plan or commenced pension at a reasonable age;
- Accrued service increased by a reasonable amount (e.g. no more than 36 months since the last valuation);
- The salary level and the salary increase from the previous valuation was within a reasonable range;
- Pensions in pay increased by a reasonable amount (e.g. in line with the indexation since the last valuation); and
- We examined the additions to and deletions from each of the data files (i.e. the files for active employees, pensioners and terminated members) since the previous valuation to determine whether all Plan members were accounted for in this valuation, to check for duplicate records and to confirm pension amounts.

There were a number of discrepancies recorded during our examination of the data and we sought clarification of these from the Pension Corporation. Where necessary, we modified the data, our assumptions, or both, to compensate for these discrepancies, as summarized below.

Data Adjustments

The active member data included 72 persons who had no salary or service reported for the year ending March 31, 2012, or with a last-contribution-date prior to March 2012. We excluded them from the active member base, and have included them with the inactive data.

We treated the 3 inactive employees on leave of absence as if they were active employees at the valuation date.

The information supplied with respect to 30 of the 383 former employees entitled to deferred pensions was incomplete. We held liabilities for them equal to twice their contributions plus interest. Of the 103 other inactive employees, 94 had less than 2 years of service at termination, and the other 9 had limited data and a termination date of more than 10 years ago. For these 103 other inactive and the 6 non-retired individuals with very limited data, we also held a liability equal to twice their contributions plus interest.

The data from the Pension Corporation, and our treatment of this data, are summarised below:

Treatment of Member Data in Valuation

Category of Membership From Pension Corporation	Pension Corporation Membership Count	Treatment in Valuation				
		Active Members	Long Term Disability	Deferred Vested	Refund 2 x CWI ¹	Pensioners
Active Members	2,776	2,704			72	
Leave of absence	3	3				
Long Term Disability	236		236			
Terminated Vested	383			353	30	
Inactive members	103				103	
Limited data	6				6	
Pensioners	1,386					1,386
Total membership	4,893	2,707	236	353	211	1,386

¹ Contributions With Interest

Data Reconciliation

A reconciliation of the data received and membership movements between March 31, 2009 and March 31, 2012 is included below:

Summary of Changes in Membership – March 31, 2009 to March 31, 2012

	Actives	LOA	LTD	Deferred Vested	Inactive	Limited Data	Pensioners and Beneficiaries	Total
Data Received March 31, 2009	2,746	3	202	412	102	13	1,129	4,607
Additions:								
- new members	423	1	10	8	11		4	
Changes:								
- vested terminations	(60)	2	(2)	59	2	(1)		
- retirements	(242)		(24)	(39)	(1)		306	
- deaths with beneficiary	(7)		(1) ¹				9 ¹	
- disablement	(74)		75			(1)		
- pension split							1	
- returned to active	31	(3)	(19)	(5)	(1)	(3)	(1)	
Deletions:								
- terminations with CV	(23)		(1)	(52)	(10)	(2)		
- terminations - refund	(12)		(1)					
- deaths with CV	(6)		(3)					
- deaths, no benefit due							(60)	
- guarantee expired							(2)	
Data Received March 31, 2012	2,776	3	236	383	103	6	1,386	4,893

¹ Death resulted in two beneficiaries

Data Summaries

Details regarding the data used in the valuation are set out below.

The data for the 2,707 actives are summarized below:

Active Employee Data - March 31, 2012

Age ¹	Males			Females		
	Number	Average Service (years)	Average Salary ²	Number	Average Service (years)	Average Salary ³
25 – 29	37	1.9	\$53,003	63	1.8	\$51,501
30 – 34	65	3.4	62,486	86	3.6	62,608
35 – 39	89	5.7	72,815	179	6.7	69,550
40 – 44	144	9.8	83,650	274	11.2	72,455
45 – 49	170	13.8	89,914	299	12.9	75,634
50 – 54	220	15.6	94,307	304	15.8	73,618
55 – 59	175	16.7	94,386	322	17.2	75,095
60 – 64	99	20.1	98,454	126	16.9	76,532
65 & over	28	20.2	110,238	27	15.2	61,016
Total	1,027	13.1	\$87,569	1,680	12.8	\$72,260

Summary Statistics Male and Female Combined	
Total Actives	2,707
Average Age	48.1
Average Service	12.9
Average Salary	\$78,068

¹ Age nearest birthday at valuation date

² Actual earnings for the 12 months ended March 31, 2012 for those employees employed all year and annualized for others

A comparison of the March 31, 2012 active membership with the March 31, 2009 active membership is as follows:

Comparison of Active Employee Data¹ - March 31, 2012 vs March 31, 2009

	March 31, 2009	March 31, 2012	Change 2009 to 2012
Males			
- Number	999	1,027	+ 2.8%
- Proportion of total	37.7%	37.9%	+ 0.2%
- Average age	48.3	48.6	+ 0.3 years
- Average service	13.0	13.1	+ 0.1 years
- Average salary ²	\$86,407	\$87,569	+ 1.3%
Females			
- Number	1,648	1,680	+ 1.9%
- Proportion of total	62.3%	62.1%	- 0.2%
- Average age	47.3	47.9	+ 0.6 years
- Average service	12.5	12.8	+ 0.3 years
- Average salary ²	\$68,949	\$72,260	+ 4.8%

The above comparison indicates a 2.3% increase in the covered membership during the 3 year inter-valuation period. The proportion of males to females has increased slightly. The average ages have increased, by 0.3 years for males and 0.6 years for females. The average service has also increased by 0.1 years for males and 0.3 years for females.

The percentage increase in the average salary is higher for females (4.8% increase) than males (1.3% increase). These increases compare with an expected average salary increase of about 9.3% (3 years compound at 3.0% per year) based on the previous valuation assumptions, producing a liability gain during the inter-valuation period (as shown in the gain and loss analysis in Appendix A).

¹ Including members on a leave of absence who are treated as active for the valuation

² Average salary in the 12 months ending on the valuation date

The data for the 236 employees receiving long-term disability benefits are summarized below.

Members on Long-Term Disability - March 31, 2012

	Number	Average age	Average Service	Average Salary
Males	51	56.1	18.6	\$79,132
Females	185	53.2	17.9	65,688
Total	236	53.9	18.1	\$68,593

The data for the 353 deferred vested members are summarized below.

Deferred Vested Member Data - March 31, 2012

	Number	Average age	Average initial annual pension ¹	Average annual offset at age 65	Employee regular contributions with interest
Males	111	50.5	\$10,381	\$2,124	\$4,196,862
Females	242	47.2	9,306	2,240	8,201,127
Total	353	48.2	\$9,644	2,204	\$12,397,989

The data for the 211 other inactive members is summarized below.

Other Inactive Member Data - March 31, 2012

	Number	Employee regular contributions with interest
Other inactives	181	\$2,184,729
Incomplete Data	30	87,929
Total	211	\$2,272,658

We held a liability for the 181 other inactive members and the 30 deferred vested members with incomplete date equal to twice the employee regular contributions with interest balance.

¹ These pensions are calculated based on salaries at date of termination and assumed to commence at the first age at which the employee is entitled to an unreduced pension, i.e. at various ages between 60 and 65.

The information with respect to those in receipt of pension benefits as at March 31, 2012 is as follows:

Pensions in Payment to Former Employees - March 31, 2012

Age Group ¹	Number of Pensioners ²	Annual Pensions (\$,000's) ³				
		Single Life	Joint Life & Survivor	Single Life with Guarantee	Joint with Guarantee	Temporary Life
Males						
55 - 59	36	-	391	482	117	363
60 - 64	111	272	1,688	938	419	1,041
65 - 69	164	524	2,176	1,493	510	250
70 - 74	103	788	1,261	281	139	-
75 - 79	71	627	721	168	22	-
80 - 84	64	566	675	2	-	-
85 - 89	39	354	300	-	-	-
90 & over	16	367	74	-	-	-
Total Males	604	3,498	7,286	3,364	1,207	1,654
Females						
55 - 59	83	-	554	922	130	835
60 - 64	193	530	858	2,336	314	1,795
65 - 69	168	967	525	1,501	82	171
70 - 74	100	849	195	382	8	-
75 - 79	58	474	129	17	-	-
80 - 84	27	336	30	-	-	-
85 - 89	14	145	11	-	-	-
90 & over	9	137	-	-	-	-
Total Females	652	3,438	2,302	5,158	534	2,801
Basic Total	1,256	6,936	9,588	8,522	1,741	4,455
Additional Supplemental Pensions		20	121	60	42	0

The average age of the pensioners was 69.1 as of March 31, 2012.

¹ Age nearest birthday at March 31, 2012

² These figures include only those who were formerly contributors to the Plan.

³ Including indexing supplements granted through January 1, 2012

Pensions in Payment to Beneficiaries - March 31, 2012

Age Group ¹	Number of Beneficiaries ²	Annual Pensions (\$,000's) ³
		Single Life
Males		
Under 59	3	68
60 - 64	3	23
65 - 69	4	94
70 & over	4	30
Total Males	14	215
Females		
Under 59	4	84
60 - 64	7	181
65 - 69	9	232
70 - 74	9	127
75 - 79	6	119
80 - 84	23	383
85 - 89	27	447
90 & over	24	394
Total Females	109	1,967
Remaining guarantees	7	96
Basic Total	130	2,278
Additional Supplemental Pensions		9

The average age of the 123 beneficiaries in receipt of lifetime pensions was 79.1 as of March 31, 2012.

¹ Age nearest birthday at March 31, 2012

² These figures include spouses (or estates) currently receiving benefits where the former contributor is deceased.

³ Including indexing supplements granted through January 1, 2012

Appendix C Operation of the Fund

The Fund's financial statements are based on the market values of assets. The day-to-day investment of the Fund is carried out by the British Columbia Investment Management Corporation. The March 31, 2012 fund balance is summarized below.

Fund Balance at March 31, 2012

			(\$,000's)
Cash			11
Contributions receivable			43
Accrued investment income			5
Accounts payable and accrued expenses			(1,256)
Investments in process			
due from sales			7,745
payable for purchase			(5,696)
Investments (at market value)	\$	%	
short-term	49,235	3.8	1,298,844
bonds	342,550	26.4	
mortgages	61,373	4.7	
Canadian equities	174,110	13.4	
US equities	153,725	11.8	
International equities	222,962	17.2	
private placements	96,513	7.4	
real estate	198,376	15.3	
Fund Balance			
Comprising:	Basic Account		1,100,645
	Inflation Adjustment Account		199,051
	Supplemental Benefit Account		0

Target Asset Allocation

The plan's Statement of Investment Policies and Procedures includes the following current target asset mix:

	Target Mix (%)
Short Term	2
Mortgages	6
Nominal Bonds	25
Real Return Bonds	5
Fixed Income Sub-total	38
Canadian Equities	11
Global Equities	19
Emerging Markets	5
Public Equity Sub-total	35
Real Estate	15
Real Estate Sub-total	15
Private Placements	6
Strategic Investments and Infrastructure (SIIF)	6
Private Placements and SIIF Sub-total	12

The changes in the fund balances during the three years since the previous valuation are summarized below, firstly for the Basic Account only, then for the total fund, split by sub-account:

Year by Year Change in Basic Account Fund Balance from March 31, 2009 to March 31, 2012

	Basic Account (\$,000's)			
	2009/10	2010/11	2011/12	Total
Opening Fund balance	694,504	795,108	1,023,479	694,504
Plus: Contributions - employees	10,464	11,314	12,200	33,978
Contributions - employer	19,793	159,221	20,437	199,451
Transfers from other plans	1,011	3,643	2,052	6,706
Investment income	98,068	82,449	70,307	250,824
Less: Pensions paid	(25,920)	(28,419)	(31,795)	(86,134)
Termination and death benefits	(1,545)	(797)	(3,281)	(5,623)
Administration expenses	(651)	(642)	(621)	(1,914)
Investment expenses	(749)	(1,088)	(1,401)	(3,238)
Transfers to other plans	(192)	(894)	(578)	(1,664)
Internal account transfers	325	3,584	9,846	13,755
Net increase	100,604	228,371	77,166	406,141
Closing Fund balance	795,108	1,023,479	1,100,645	1,100,645

Change in Fund Balance from March 31, 2009 to March 31, 2012 by Sub-Account

	(\$,000's)			
	Basic Account	Inflation Adjustment Account	Supplemental Benefit Account	Total
Fund balance March 31, 2009	694,504	153,457	-	847,961
Plus: Contributions - employees	33,978	6,396	-	40,374
Contributions - employer	199,451	6,332	584	206,367
Transfers from other plans	6,706	1,517	-	8,223
Investment income (net of investment expense)	250,824	49,552	-	300,376
Less: Pensions paid	(86,134)	-	(584)	(86,718)
Termination benefits	(5,623)	(3,291)	-	(8,914)
Administration expenses	(1,914)	-	-	(1,914)
Investment expenses	(3,238)	(662)	-	(3,900)
Transfers to other plans	(1,664)	(495)	-	(2,159)
Internal account transfers	13,755	(13,755)	-	-
Net increase	406,141	45,594	-	451,735
Fund balance March 31, 2012	1,100,645	199,051	-	1,299,696

The fund market values and the total fund returns during the last 10 years are set out below. Our yield calculations are determined assuming that cash flows occur at mid-year. The assumption of mid-year cash flows will distort the results if the weighted cash flows are too far from mid-year. The yields are based on the total net assets of the fund including both invested and non-invested assets (i.e. receivables and payable are included in the asset base to determine yields). The nature of our calculations is such that the results will likely differ somewhat from those produced by performance measurement services who apply more refined techniques. The yields are also shown on the smoothed asset value basis (described in Appendix D).

Historical Market Value Yields

March 31	Market Values (\$,000's)			Total Fund Yields on Market Value
	Basic Account	Inflation Adjustment Account	Total Fund	
2003	442,080	106,072	548,152	(9.1)
2004	538,560	128,338	666,898	20.8
2005	585,387	137,940	723,327	7.7
2006	677,499	155,262	832,761	14.5
2007	758,585	175,504	934,089	11.4
2008	774,726	178,806	953,532	1.9
2009	694,504	153,457	847,961	(11.4)
2010	795,108	177,461	972,569	13.9
2011	1,023,479	193,998	1,217,477	9.3
2012	1,100,645	199,051	1,299,696	6.7

Historical Smoothed Value Yields

March 31	Smoothed Values (\$,000's)			Total Fund Yields on Smoothed Value
	Basic Account	Inflation Adjustment Account	Total Fund	
2003	518,525	124,414	642,939	4.2
2004	539,845	128,644	668,489	3.3
2005	566,838	133,569	700,407	4.0
2006	616,424	141,265	757,689	7.6
2007	677,941	156,846	834,787	9.4
2008	746,963	172,398	919,361	10.0
2009	782,849	172,978	955,827	3.6
2010	821,830	183,425	1,005,255	4.5
2011	1,023,795	194,058	1,217,853	6.0
2012	1,077,086	194,790	1,271,876	4.4

Appendix D Actuarial Basis and Assumptions

Monies contributed to the Plan are deposited in a trust fund. There is not, of course, any guarantee that the assets of the fund will be sufficient at any particular time to meet the liabilities for plan benefits that have accrued up to then. The adequacy of the fund is examined at the time of each actuarial valuation, when the value of the assets on hand is compared with the value placed upon the plan's liabilities according to certain actuarial assumptions. Emerging experience, differing from the assumptions, will result in gains or losses which will be revealed in future valuations.

The going concern valuation assumes that the plan will continue to operate indefinitely, and is used to estimate the funded position of the Plan, and to determine the contributions currently required to be made to the Plan's fund, both to fund the cost of any benefits being earned by members for current service and, in the event there is a funding deficiency, to liquidate the amount of the funding deficiency.

A wind-up/solvency valuation is intended to reflect the status of the Plan as if it had been wound up on the valuation date and the Plan members had been provided with the benefits specified by the Plan and the *PBSA*. The purpose of this valuation is to show the degree of benefit security provided for all of the Plan members' accrued benefit by the current assets of the pension fund. If the solvency valuation reveals that there is a "solvency deficiency" (as defined in the Regulations), then additional contributions, over and above the contributions required under the going concern valuation, must be made to the Plan (unless a Letter of Credit is secured, or another deficit funding arrangement is approved).

The significant actuarial assumptions used for the going concern valuation are summarized below.

Investment Return	6% per annum (unchanged from previous valuation)
General ("across-the-board") Salary Increases	3% per annum (unchanged from previous valuation)
Seniority Salary Increases	annual percentages varying by age and sex
Pension Indexing	future indexing of pensions and deferred pensions ignored, as will be covered by Inflation Adjustment Account future indexing (by inflation) of wage base for disability accruals assumed to be a charge to the Basic Account and to be 2.5% per annum (unchanged from previous valuation) indexing to date is capitalized and forms part of pension liability
Asset Values	assets carried at smoothed market values
Costing Method	recommended contributions are based on an accrued benefit approach

More detail with respect the actuarial basis and assumptions is set out below.

Investment return and general salary increase rates

Our actuarial costing method involves projecting future benefit disbursements and contribution and investment income. In such projections, the most significant assumptions are those that are made for the future rates of return to be earned by the fund and the future general salary increases (which are across-the-board increases applying to employees regardless of service, rank or position).

(a) Relationship to excess investment return threshold

The investment return assumption is also significant for another reason. Since 1982, the provisions of the Plan relating to the indexing of pensions provide that the income to be credited to the Inflation Adjustment Account in respect of pensions being paid is determined by reference to the amount "in excess of the interest anticipated in the most recent actuarial valuation". An increase in the investment return assumption, and hence in the excess return threshold, would have at least two effects:

- (i) it would reduce the amount of excess investment return allocated to the IAA, and hence reduce the potential for future indexing; and
- (ii) it would reduce the cost of the basic non-indexed Plan, provided benefit levels are not changed.

A reduction in the investment return assumption would have the opposite effects. In this context, consistency in the assumptions, from one valuation to the next, takes on added significance.

The previous valuation used a long-term investment return assumption of 6% per annum. As noted earlier, this also becomes the threshold rate used to determine excess investment return transfers to the IAA during the post-retirement period; effectively, this is the same as saying that the Basic Account would earn no more than 6% per annum during the post-retirement period.

(b) Actual returns and asset mix

We have calculated market value returns on the total fund (i.e. Basic plus IAA), including non-invested assets (i.e. receivables, net of payables), net of investment-related expenses, and assuming that all cash flows occur at mid-year, as 13.9% for 2009/10, 9.3% for 2010/11 and 6.7% for 2011/12. At March 31, 2012, approximately 49.8% of the total portfolio was invested in equities and private placements, and a further 15.3% in real estate.

After examining the net average investment return earned by the fund's investments, the yield on investments made in recent years, the likely future trend of investment returns in general, the investment practices, and the provisions of this plan - e.g. the allocation of excess investment income to the Inflation Adjustment Account - we have, following discussions with WorkSafeBC and the Plan Trustees, kept our long-term investment return assumption as 6% per annum for the purposes of this valuation.

The following table shows the development of the investment return assumption:

	Discount rate
Weighted average return	6.49%
Diversification and rebalancing effect	0.20%
Provision for investment related expenses	(0.17%)
Rounding	(0.02%)
Estimated net investment return before margin	6.50%
Margin for adverse deviation	(0.50%)
Discount return assumption (rounded to nearest 0.25%)	6.00%

To determine the going concern discount rate, our model determined expected long term capital market returns, standard deviations and correlations for each major asset class by using historic returns, current yields and forecasts. We then stochastically generated projected asset class returns for 1,000 paths over 20 years to create expected returns for each major asset class and applied these to the Plan's target asset mix.

For the purposes of establishing the discount rate used in this report, we have assumed that there will be no added-value returns from employing an active management strategy in excess of the associated additional investment management fees. The investment expense allowance of 0.17% provides for expected future management fees.

(c) Real return and salary relationships - derive salary assumption

The 6% investment return assumption used in the 2009 valuation was viewed as consisting of a real return component of about 3.5% per annum plus a long-term underlying inflation assumption of about 2.5% per annum. We continued with the same real return component of 3.5% for this valuation and obtain the same long-term underlying inflation assumption of 2.5% per annum.

The general salary increase assumption used in the 2009 valuation was 3% per annum. This was viewed as consisting of the underlying inflation assumption of 2.5% per annum, plus a real salary increase component of 0.5% per annum. We continued with the same real salary increase component of 0.5% and obtain the same general salary increase assumption of 3%.

(d) Implication of assumption interrelationships

During the **post-retirement period**, the investment return is critical, as this is the discount rate for the Basic Account post-retirement liabilities. It also sets the excess investment return threshold that effectively puts a ceiling on the amounts the Basic Account can earn on the portion of the assets that support post-retirement liabilities. For example, if the investment return assumption is 6%, then the excess investment return

threshold is 6%, and if the actual long-term returns exceed 6% on average, all of the excess will be transferred to the IAA, i.e. the Basic Account will only retain 6% on those assets.

During the **pre-retirement period**, it is the relationship, i.e. the net difference, between the investment return and general salary increase assumptions that is the key, rather than their absolute levels - projected benefits increase each year by the salary assumption and are then discounted by the investment assumption. The net result is that the liabilities are effectively being discounted by the net difference between the two assumptions. For example, the long-term assumptions we have used in this valuation (i.e. 6% investment return, 3% salary, 2.5% underlying inflation) would produce results similar to those using assumptions of 6.5% investment return and 3.5% salary, with 3% underlying inflation; or 7% investment return and 4% salary, with 3.5% underlying inflation, etc. Thus, the underlying inflation assumption itself is not relevant.

(e) Summary of interrelationships

The 2012 and 2009 annual investment return and general salary increase assumptions, and their underlying economic interrelationships, are summarized below.

	2009 and 2012 valuation
1. Investment return = excess investment return threshold	6.0%
2. Real return rate	3.5%
3. Implied underlying inflation = 1 - 2	2.5%
4. Real salary increase	0.5%
5. General salary increase = 3 + 4	3.0%

(f) Salary Data and Salary Growth Assumption

The salary data provided to us for this valuation were the actual earnings during 2011/12. Based on our understanding of the pattern of salary increases during this period, we used these salary amounts without further adjustment as being equal to the salary rates on the valuation date (this may understate very slightly the actual salary rates at the valuation date). Thereafter, the assumed rates of salary increase are applied continuously during each future year.

Because the assumed rate of salary increase is a long-term assumption, we did not adjust it to reflect any specific future salary increases that are agreed to in the near future. To the extent that the assumed salary increase differs from the actual increases during the coming valuation period, gains or losses will emerge at the next valuation.

(g) YMPE increase

We also assumed that the YMPE under the Canada Pension Plan would increase at the general salary increase rate of 3% per year from its 2012 level of \$50,100. In the previous valuation we assumed that the YMPE would increase at the rate of 3% per year from its 2009 level of \$46,300.

Pension indexing - Valuation of Basic Account

Indexing supplements on and after January 1, 1984 are on an annual basis and are limited to those amounts that can be appropriately financed by the balances available in the Inflation Adjustment Account. Thus we do not need to allow for future indexing in our calculations, as the costs of this indexing are currently fixed at 1% of salaries to be paid by each of the employees and WorkSafeBC. With respect to indexed supplements granted through January 1, 2012, the present values have been included in the actuarial liabilities for pensions in the course of payment and thus form part of the determination of the recommended contribution.

With regard to the vested pensions of members who have terminated employment, the amounts of deferred pensions quoted to us include indexing during the deferred period to date. We understand that such transfers from the Inflation Adjustment Account do not occur until retirement (theoretically, such transfers should be made on an annual basis as the indexing occurs, so as to reduce the inter-generational transfer of the costs of such indexing). We have therefore adjusted the deferred pension amounts to remove this indexing so that the Basic Account liability is aligned with the allocation of assets between the Basic and IAA accounts.

The indexing of salaries before retirement in the case of employees on long-term disability is, on the other hand, a charge to the Basic Account rather than to the Inflation Adjustment Account. Accordingly, in valuing the deferred pensions for those members currently on long-term disability, we have made an allowance for this by applying an escalation assumption (at the full underlying inflation assumption) of 2.5% per annum during the deferral period to retirement.

Asset values

The fund's annual reports record assets on a market value basis. As in previous valuations, we applied a smoothing technique for purposes of the previous actuarial valuation by adjusting the market values over a five year period. We believe a smoothing approach is appropriate as it would cushion the actuarial valuation results against the dramatic swings in market value that can occur.

To determine the smoothed value of assets, we first determine the actual return on the basis of market values during the year after allowing for the net contributions minus benefits and non-investment expenses. We then determine an assumed return for the year at a rate equal to the assumed underlying real interest rate plus the year-over-year change in the consumer price index. The difference between the two returns is then spread over a five year period, recognizing one-fifth of it in each of the current and four succeeding years. This approach effectively spreads the difference between (a) the total investment return (including both realized and unrealized capital changes) and (b) a hypothetical return based on a long-term real interest rate, over a five year period.

The application of this approach to the total fund yields the following results:

Total Fund Smoothing

	2008/09	2009/10	2010/11	2011/12
1. Mar-over-Mar increase in CPI	1.2%	1.4%	3.3%	1.9%
2. Base return = (1) + 3.5%	4.7%	4.9%	6.8%	5.4%
Year-end asset values - (\$,000's)				
3. Market value	847,961	972,569	1,217,477	1,299,696
4. Smoothed value	955,827	1,005,255	1,217,853	1,271,876
5. Ratio of (4) ÷ (3)	1.127	1.034	1.000	0.979
Annual returns				
6. Market value	-11.4%	13.9%	9.3%	6.7%
7. Smoothed value	3.6%	4.5%	6.0%	4.4%

Using the relationship between the market and adjusted values shown in line 5 above, and applying this relationship to the Basic Account and Inflation Adjustment Account balances, we get:

Basic Account (\$,000's)	March 31, 2012
8. Market value	\$1,100,645
9. Smoothed value	\$1,077,086
10. Ratio of (9) ÷ (8)	0.979
Inflation Adjustment Account (\$,000's)	
11. Market value	\$199,051
12. Smoothed value	\$194,790
13. Ratio of (12) ÷ (11)	0.979

The figures above indicate that the smoothed asset value is 2.1% lower than the market value as at March 31, 2012. This is a significant reversal of the relationship at the last valuation, when the smoothed asset value was 12.7% higher than the market value. The relatively high market value returns during the period were sufficient to eliminate this 12.7% "negative smoothing cushion", and furthermore, to generate a 2.1% "cushion". The net effect of the smoothing mechanism decreases the "smoothed" rates of return during the 3 year inter-valuation period to below the long-term assumption, on average.

While the financial position of the plan has improved due to the performance of the assets on a market value basis, it has deteriorated on a smoothed basis. This difference illustrates the volatility of the assets, and the dampening effect of the smoothing process.

Mortality

- (a) For active employees we assumed 65% for males and 75% for females of the respective base rates in the 1994 Group Annuity Mortality Table. The previous valuation used corresponding multiples of 75% for males and 80% for females at the respective rates in the 1994 Group Annuity Mortality Table.
- (b) For employees retired on account of disability we continued to use 85% for males and females of the mortality rates (applicable in 1997) for similar retirees used for the valuation of the Canadian Public Service Superannuation Plan as at March 31, 1996 (that valuation applies mortality improvement factors, on a dynamic basis, to certain base rates). The same assumption was used in the previous valuation.
- (c) For other retired employees, the beneficiaries and spouses of former employees, and for active employees after retirement, we used 65% for males and 75% for females of the rates of the 1994 Group Annuity Mortality Table. In the previous valuation, we used corresponding multiples of 75% for males and 80% for females of the rates in the 1994 Group Annuity Mortality Table.

The change in mortality rates was made to allow for improvements in the mortality of members.

The above rates are the same as those used for the most recent actuarial valuation under the BC Public Service Pension Plan. The amount of data relating to actual mortality experience of this plan is of limited statistical significance and we believe the use of the mortality experience of the BC Public Service Pension Plan is reasonable for this Plan,

Withdrawal

We examined the rates of withdrawal for reasons other than death, retirement or disability over the period April 1, 2009 to March 31, 2012 and compared this with the experience observed and the rates used for previous valuations. We made modest changes to the withdrawals rates used for the previous valuation, by adopting the following multiples of those rates:

Multiples applied to 2009 Withdrawal Rates

	In the first 3 years of service			After 3 years of service
	1 st year	2 nd year	3 rd year	
Males	105%	100%	100%	105%
Females	105%	100%	100%	100%

Sample withdrawal rates are shown in the following tables. These withdrawal rates include terminations from all sources, i.e. including death and disability.

A. Withdrawal Rates Applicable in the First 3 Years of Service

Age at entry	2012 valuation			2009 valuation		
	1 st year	2 nd year	3 rd year	1 st year	2 nd year	3 rd year
Males						
20	.153	.141	.136	.146	.141	.136
30	.079	.086	.089	.075	.086	.089
40	.072	.075	.062	.069	.075	.062
50	.058	.051	.055	.055	.051	.055
Females						
20	.097	.122	.147	.092	.122	.147
30	.091	.122	.127	.087	.122	.127
40	.064	.074	.053	.061	.074	.053
50	.051	.060	.049	.049	.060	.049

B. Withdrawal Rates Applicable After 3 Years of Service

Attained age	2012 valuation		2009 valuation	
	Males	Females	Males	Females
23	.122	.118	.116	.118
33	.043	.069	.041	.069
43	.021	.029	.020	.029
53	.012	.013	.011	.013

The withdrawal rates we have used do not extend past age 54, and are the same as those used for the most recent valuation under the BC Public Service Pension Plan.

Disability

The Plan provides for either the payment of a disability pension from the Plan or, for employees receiving long-term disability benefits, the continued accrual of pension benefits. We examined the combined experience of employees going on disability pensions and on long-term disability and retained the rates used in the previous valuation. Since most employees receive continuing disability service credits rather than an immediate pension, we have continued to value the disability cost for active employees as a deferred pension (indexed before retirement) with continued accrual of service, rather than as an immediate pension.

We have continued to assume that the deferred pensions would commence at age 65.

Sample disability rates are shown in the following table. No direct allowance is made for the possibility of an individual recovering from disability prior to retirement - the rates used have been reduced from the observed disability incidence to implicitly allow for such recoveries. The rates adopted are the same as those used for the most recent actuarial valuation for the BC Public Service Pension Plan.

Sample Disability Rates

Age	2012 Valuation		2009 Valuation	
	Males	Females	Males	Females
25	.0003	.0002	.0003	.0001
35	.0005	.0011	.0006	.0012
45	.0024	.0037	.0022	.0036
55	.0066	.0102	.0067	.0102

The rates used for the 2012 valuation are 150% for males and 160% for females of the respective rates used for the valuation of the Canadian Public Service Superannuation Plan as at March 31, 2005. The same rates were used for the 2009 valuation, but at that time, were expressed as 100% for males and 115% for females of the respective rates used for the valuation of the Canadian Public Service Superannuation Plan as at March 31, 1999.

Retirement

We examined the 2009-2012 retirement experience and compared this with the experience observed in our previous analyses of the retirement rates and with the rates used in the previous valuation. In general, the actual experience show more retirements for members eligible for an unreduced early retirement pension (with the exception of males aged 55-59) and fewer retirements for members not eligible for unreduced early retirement pension. We gave partial recognition to the observed experience by making modest adjustments to the rates previously used.

The rates used in this and the previous valuations, are as follows:

Rates of Retirement

Age	Service	2012 valuation		2009 valuation	
		Males	Females	Males	Females
For unreduced retirement pensions					
55 - 59	rule of 90	.50	.70	.55	.55
60	10	.26	.30	.26	.21
61	10	.18	.23	.18	.18
62	10	.18	.23	.18	.18
63	10	.21	.18	.18	.18
64	10	.26	.26	.26	.26
65	0	1.00	1.00	1.00	1.00
For reduced early retirement					
55 - 59	at least 10 years, but not rule-of-80	.06	.08	.08	.10
55 - 59	rule-of-80	.12	.14	.14	.16

Even though pensions (unreduced and reduced) are available with less than 10 years of service, we have continued to apply the retirement rates before age 65 only to those with 10 or more years of service, on the assumption that those with fewer than 10 years would not retire until the age 65.

Seniority salary scales

Seniority salary increases are in addition to the general salary increases and are intended to reflect increasing seniority, recognition of merit and promotion. We examined the seniority salary scales based both on the earnings history of the active members during the 3 year period ended March 31, 2012 and on the graduated average salaries of the active members as of March 31, 2012, and compared these with the experience observed and rates used in the previous valuation. Based on these investigations we decided to continue with the previous salary scales. Sample earnings rates expressed as a proportion of earnings at age 65 are as follows:

Sample Seniority Salary Scale Rates

Age	2012 and 2009 valuations	
	Males	Females
25	.641	.659
35	.833	.825
45	.938	.927
55	.990	.983
65	1.000	1.000

Proportion of eligible terminating employees electing a vested pension

Effective January 1, 1998, locking-in of vested pensions occurs after 2 years of service, in respect of all service credits. We have therefore valued all vested terminations as vested pensions. The same assumption was made in the previous valuation.

The balance of the terminating employees (i.e. those not vested) is assumed to elect a refund of contributions with interest.

Proportions of contributors married at death

Since the pre-retirement death benefit is 100% of the commuted value of the earned pension, the benefit does not differ by single vs. married status, and thus this assumption is not relevant.

Expenses

Administration expenses are paid out of the pension fund, effective January 1, 1997. These amounts (excluding investment-related expenses) totalled 0.32%, 0.31% and 0.30% of salaries for the 2009/10, 2010/11 and 2011/12 fiscal years respectively.

As with the previous valuation, we have incorporated an explicit expense provision of 0.33% of payroll.

The investment management fees are excluded from our analysis above. They are reflected in the long-term investment return assumption.

50% rule

This rule provided that if the employee contributions-plus-interest exceed 50% of the value of the pension, the excess is credited to the employee. It was dropped as part of the 1999 benefit changes. Accordingly, we had dropped the application of this test in our 2000 valuation, with respect to active employees, but had

continued with it, on an interim basis, with respect to those who were terminated with deferred vested entitlements at the valuation date. We dropped this test fully at the 2003 valuation.

Refunds

We continued with the interest assumption used for accumulation and refunds of employee contributions to be 1.5% less than the valuation interest assumption, i.e. at 4.5% per annum. This allows for the *PBSA*-related practice whereby the refund interest rate is set equal to an average of 5-year bank-term-deposit rates (which are assumed to be 1.5% less than fund earnings).

Recognition of child-rearing periods for pension eligibility

We assumed this would only affect female members, and that, on average, it would increase the member's contributory service (which is used for determining pension eligibility) by 2 years; there would, of course, be no increase to the member's pensionable service (which is used for determining pension amounts). The impact of this would be to reduce the eligibility requirement for unreduced pensions between ages 55 and 59, from a rule-of-90 to a rule-of-88. We assumed that there would be no impact on the eligibility assumptions made for other benefits. The same assumption was made in the previous valuation.

Voluntary contributions

As in the 2009 valuation, this is not a material figure, and we have ignored it in the valuation balance sheet.

Maximum pension rule

The tax-registered provisions in Part 1 of the pension plan limit the amount of pension as required by the *ITA*, in respect of service after 1991. The maximum annual pension currently permitted is the lesser of:

- (i) \$2,646.67 in 2012 multiplied by the years of service (adjusted as described below); and
- (ii) 2% multiplied by the years of service further multiplied by the average of the best 3 years of remuneration paid to the member.

While the Plan applies the *ITA* limits only in respect of service after 1991, we have, for ease of calculation, assumed that this limit applies on all service; this assumption does not affect the future normal costs, but the accrued liabilities will be slightly understated. The Plan also imposes a 35 year cap on accruals at the above maximum rate, which we have applied.

For an individual in this Plan to be currently affected by the \$2,646.67 maximum, the final average salary must be very high; while current salaries are not such as to cause many problems, the salaries projected in the future through application of the assumed salary increase rates outlined above are such that more

individuals would be limited. However, under the income tax rules, the flat \$2,646.67 limit is automatically indexed each year after 2012 in accordance with increases in the average wage (at the previous valuation the corresponding dollar limit was \$2,444.44). Accordingly, we have applied a 3% per annum increase to the \$2,646.67 limit after 2012 (the same per annum increase as the previous valuation).

While the Part 1 provisions of the Plan limit the normal formula benefits to the *ITA* maxima, the excess benefits are paid under the Part 2 provisions via the Supplemental Benefit Account. Even though no assets are to be accumulated in this account, WorkSafeBC may still need to recognize a liability for these excess benefits in its financial statements for the Accident Fund. Accordingly, we have also calculated the liabilities and costs ignoring the *ITA* limits.

It should also be noted that, in the tax-limited results, we valued the deferred vested pensions in full as provided to us, i.e. we were unable to carve out any "excess" portions. This will slightly overstate the accrued liabilities, but the impact should be minimal when combined with the slight understatement mentioned above resulting from applying the *ITA* limits on all service.

In prior valuations, the tax-limited results also included the "excess" portions for existing pensions in pay. In this valuation, sufficient data was provided to carve out the "excess" portions for existing pensions in pay.

Treatment of Inflation Adjustment Account

Our valuation of the liabilities deals primarily with the basic non-indexed benefits covered under the Basic Account; the Inflation Adjustment Account is "ignored" on the basis that it is akin to a defined contribution or money-purchase account, used to provide indexing. Where there are sufficient monies in the IAA, full CPI indexing is provided; alternatively, if the monies in the IAA cannot provide full CPI indexing, then the amount of indexing is limited to the monies available. In either case, the mechanics are such that the capitalized value of the indexing granted is transferred from the IAA to Basic, each time indexing is granted.

For disclosure purposes in WorkSafeBC's Annual Report on the Accident Fund, the Inflation Adjustment Account component is treated as if it is a defined contribution plan, with liabilities set equal to the assets, i.e. the Inflation assets are added to both the Basic assets and liabilities. The net effect of this is neutral on the actuarial surplus (unfunded liability) calculated for the Basic Account. For the 2009 valuation, we included the Inflation Adjustment Account assets with offsetting liabilities exactly equal to these assets. We have continued this approach for the 2012 valuation.

Testing of Income Tax maximum surplus and contribution limits

The foregoing assumptions deal with the regular liabilities under the Basic Account. For purposes of testing the Plan surplus and current service contribution requirements against the maximum permissible *ITA* limits,

we also carried out a subsidiary valuation assuming the pensions are fully indexed to inflation. In this scenario, we made the following changes to the regular valuation:

- We combined the assets in the Basic and Inflation Adjustment Accounts, using a smoothed asset value of \$1,271,876,000;
- We applied an indexing assumption equal to the full assumed underlying inflation rate, i.e. 2.5% per annum. This indexing rate was applied both to pensions after retirement and during the pre-retirement period in the case of deferred vested pensions and disability salary accruals. For active employees, our program applies the indexing on a continuous basis after retirement; for existing pensioners and deferred vested members, the indexing is applied annually, in arrears; and
- In determining the employer portion of the current service costs, we combined the employee contributions to the IAA with those to the Basic Account, i.e. we assumed a total employee contribution rate of $7\% + 1\% = 8\%$ (reduced by 1.5% of salaries below the YMPE).

Actuarial cost method

We have continued with the approach used in the previous valuation, namely, the Accrued Benefit Actuarial Cost Method. Under this approach, the actuarial present value of benefits earned for service before the valuation date is compared with the assets on hand to determine the unfunded actuarial liability or actuarial surplus, as the case may be.

With regard to current service costs, the actuarial present values for benefits to be earned for service after the valuation date are calculated only for the one year following the valuation date to determine the rate of contribution required to finance currently accruing benefits. This cost will rise as an individual ages and gets closer to retirement. For the group as a whole this step-rate increase in cost is mitigated by the addition of younger new entrants to the plan but, to the extent the group ages, costs can be expected to rise.

The intent of this method is to accumulate assets systematically to provide security for the benefits provided in respect of service that has already been rendered, without further recourse to any other assets; of course, such security is not guaranteed.

Hypothetical Wind-up/Solvency valuation

Under the *PBSA*, certain certifications are required with respect to the hypothetical wind-up/solvency position of the Plan. These are needed for a variety of reasons, including: (a) to ensure minimum funding requirements are met, and (b) to determine whether transfers of commuted values in respect of terminating or deceased members can be made in full, immediately, as these may be restricted by the "solvency" position of the Plan.

For this purpose, liabilities must be determined on a "plan termination basis". When calculating the wind-up/solvency liabilities, we have assumed the plan has terminated due to the insolvency of the Plan sponsor (note that the liabilities would be the same even if a different termination scenario was used).

The Plan text indicates that for purposes of testing the *PBSA* solvency rules, benefits are to be calculated as follows:

- all active members are deemed to be terminated and 100% vested;
- benefits are calculated only on the basis of earnings and service frozen at the valuation date;
- future indexing should be ignored, both before and after retirement; and
- the Inflation Adjustment Account continues to be recognized on a defined-contribution basis with liabilities set equal to the assets, as for the going-concern valuation.

Accordingly, we have applied the following changes to the actuarial assumptions in determining the solvency status of the Plan as at March 31, 2012:

- all non-terminated members assumed to be terminated and 100% vested in their accrued pensions as at March 31, 2012
- all active, disabled and deferred vested members' liabilities generally determined as deferred vested pensions payable at age 55 if the member is now below age 55, or as an immediate pension if the member is now over age 55, subject to the regular 3% or 5% per year early retirement reductions below age 60, as applicable, based on 96.2% of the 1-year 2011/12 data salaries (as an approximation to the current 5-year highest average salaries taking into account any special "signing" bonus payments during the 5-year period) and the 2011 YMPE of \$48,300
- interest: 2.5% per annum for 10 years, 4.0% per annum thereafter for actives, deferred vested and LTD members below age 55 (3.3%/5.3% was used at the previous valuation); for pensioners and other non-retired members aged 55 and over, we used a flat rate of 3.45% throughout (as a proxy to immediate annuity purchase rates; a flat rate of 4.45% was used in 2009 for LTD's aged 55 and over as a proxy to deferred annuity purchase rates and a flat rate of 4.85% used in 2009 for all other members falling into this category as a proxy to immediate annuity purchase rates)
- mortality: UP-94 Generational Mortality Table; for non-retired members and former members, mortality is ignored before assumed retirement date
- wind-up expenses: \$1,200,000 assumed; subtracted from the assets (\$1,200,000 at the 2009 valuation).

The 2009 valuation initially adopted the same smoothing mechanism for solvency as used for going concern. However, following the lump sum contribution from the employer in January 2011, a revised cost certificate was filed. This revised cost certificate confirmed that the plan sponsor had reverted back to using a market value of assets for the solvency valuation as per valuations prior to 2009. We have continued to use market value of assets for the solvency valuation.

Emerging Experience

It should be noted that emerging experience differing from the assumptions described above will result in gains or losses that will be revealed in future valuations.

Appendix E Going Concern Valuation Balance Sheet

Statement of Actuarial Position

The results of the valuation as of March 31, 2012 with respect to benefits accrued for service to the valuation date are set out below. The March 31, 2009 results are shown for comparison. The cost of benefits for future service subsequent to the valuation date is dealt with in Appendix F.

The Basic Account liabilities include the capitalized value of indexing supplements granted through January 1, 2012, but exclude future indexing to be granted after the valuation date; the Inflation Adjustment Account liabilities are set equal to the Inflation Adjustment Account assets.

Going Concern Valuation Balance Sheet

(\$,000's)	March 31, 2012	March 31, 2009
ASSETS (smoothed market value)		
1. Basic Account	1,077,086	782,849
2. Inflation Adjustment Account	194,790	172,978
3. Total Assets	1,271,876	955,827
LIABILITIES		
Basic Account (non-indexed)		
4. Actuarial present values of:		
(a) pensions in payment	349,354	254,107
(b) inactive employees (deferred pensions and refunds)	27,315	30,251
(c) disabled employees	44,583	36,363
(d) active employees	454,974	410,852
5. Basic Account sub-total	876,226	731,573
6. Inflation Adjustment Account	194,790	172,978
7. Total Liabilities	1,071,016	904,551
SURPLUS (DEFICIT)		
8. Surplus (balancing item) = 3 - 7	200,860	51,276

Excess (Income Tax) Benefit Liabilities

The above liabilities and surplus recognize the maximum Income Tax limits on benefits from the registered portion of the pension plan. If these limits are ignored (the excess benefits are currently provided through the Supplemental Benefit Account, which does not accumulate any assets), the liabilities would increase by \$8,898,000 and the surplus would reduce to \$191,962,000.

Reconciliation with Previous Valuation

The previous valuation at March 31, 2009 indicated an actuarial surplus of \$51,276,000, compared to the surplus of \$200,860,000 for this valuation. The change in actuarial position can be traced in an approximate fashion (with all values adjusted for interest to March 31, 2012) as follows:

Change in Actuarial Position

		Approximate Effect on Surplus (\$,000's)
1. Surplus at March 31, 2009		51,276
2. Interest @ 6% on item 1 for 3 years		9,795
3. Investment income (on smoothed values) lower than 6%		(24,882)
4. Actual salary increases to March 31, 2012 lower than previously assumed		24,472
5. Actual WorkSafeBC contributions higher than normal cost rate, including lump sum		149,071
6. Assumption changes		
pre-retirement mortality/withdrawal/disability rates	269	(14,029)
post-retirement mortality rates	(12,560)	
retirement rates	(1,738)	
7. Pensioner mortality gain/(loss)		(2,215)
8. Other factors including changes in plan membership and other differences between actuarial assumptions and actual experience during the inter-valuation period		7,372
9. Surplus at March 31, 2012		200,860

The main sources of gain/loss were as follows:

- The smoothed rate of return over the valuation cycle was about 4.9%, compared to the 6% going concern investment return assumption, generating a loss of \$24.9 million (item 3).
- As discussed in Appendix B, actual cumulative salary increases over the inter-valuation period were lower than the valuation assumption, generating a gain of \$24.5 million (item 4).
- WorkSafeBC contributed to the Basic Account, at a rate of 10.61% integrated and the employees contributed at integrated rates of 6% to December 31, 2010, 6.5% to December 31, 2011, and 7% from January 1, 2012. WorkSafeBC made an additional contribution of \$138.7 million in January 2011. The total regular contributions were more than the normal cost indicated by the previous valuation, increasing surplus by about \$0.6 million. The additional contribution further increased the surplus by about \$148.5 million including interest, for a total of \$149.1 million (item 5).

- The assumption changes combined to decrease the surplus by about \$14.0 million, with most of the change arising from the reduction of the post-retirement mortality assumption to reflect the expected improved longevity of pensioners (item 6).
- There was a small pensioner mortality loss of about \$2.2 million (item 7).
- The remainder, an increase in surplus of about \$7.4 million, is due to changes in plan membership and other miscellaneous experience gains and losses.

Thus the major factors leading to the net increase in the surplus may be summarized as: investment income earned at a rate lower than the rate assumed in the previous valuation, offset by the impact of actual salary increases lower than long-term assumptions and actual regular WorkSafeBC contributions higher than normal cost rate, plus the additional one-off contribution.

Sensitivity Analysis

Below we show the impact on the going concern actuarial liability and the current service cost as at March 31, 2012 of a one percentage point drop in the going concern discount rate assumption. All other assumptions were kept unchanged.

Impact of 1% drop in discount rates	Going Concern (6.0% to 5.0%)
Increase to Liabilities	\$124,475,000
Increase to Total/Employer Normal Cost ¹	5,897,000

¹ This reflects the total increase in normal cost i.e. for the purposes of this disclosure, it has been assumed that the employee contributions remain unchanged.

Appendix F Costs for Future Service

The contribution rate required to fund the Basic Account benefits attributable to service on and after April 1, 2012 is 17.13% of salaries (less 1.5% of salaries up to the YMPE). This rate is calculated using the accrued benefit method. Assuming that employee contributions continue to be made at the rate of 7% of salaries (integrated), WorkSafeBC's required contribution rate is 10.13% (integrated).

The total normal actuarial cost rate calculated in the previous valuation was 16.61% of salaries (integrated). The change from the 16.61% rate to the 17.13% rate indicated by this valuation can be traced as follows:

Change in Total Normal Cost Rate

	Approximate Effect on Normal Cost
1. 2009 integrated total normal cost rate	16.61%
2. Changes in membership profile from 2009 to 2012	+ 0.30
3. Assumption changes:	
- pre-retirement mortality/withdrawal/disability rates	+ 0.02
- post-retirement mortality rates	+ 0.17
- retirement rates	+ 0.03
4. 2012 integrated total normal cost rate	17.13%

The increase under item 2 above is largely due to an aging of the active membership. As noted in Appendix B, the average ages have continued to increase, by 0.3 years for males and 0.6 years for females, during the 3-year inter-valuation period.

The 17.13% integrated rate deals only with the combined employer and employee contribution requirements to the Basic Account. Both WorkSafeBC and the employees are, in addition, required to pay 1% of salaries each to the IAA, for a total of 2%.

On the basis of the valuation data and assumptions, and assuming that the covered active membership remains constant, the projected payroll rate as at March 31, 2012 is \$211,329,000. The current service contribution requirements calculated as at March 31, 2012, and based on that payroll, are as follows:

Current Service Contribution Requirement

	Basic Account		IAA		Total
	Rate	\$ at March 31, 2012	Rate	\$ at March 31, 2012	\$
Employees	7.0% integrated	12,771,000	1.0%	2,113,000	14,884,000
WorkSafeBC	10.13% integrated	19,386,000	1.0%	2,113,000	21,499,000
Total		32,157,000		4,226,000	36,383,000

Alternatively, if the current WorkSafe BC contribution rate of 10.61% integrated is maintained, based on the payroll and assumptions noted above, the annual excess contributions will be approximately \$1,014,000, as set out below:

Contributions at Current Contribution Rates

	Basic Account		IAA		Total
	Rate	\$ at March 31, 2012	Rate	\$ at March 31, 2012	\$
Employees	7.0% integrated	12,771,000	1.0%	2,113,000	14,884,000
WorkSafeBC	10.61% integrated	20,400,000	1.0%	2,113,000	22,513,000
Total		33,171,000		4,226,000	37,397,000

The foregoing amounts recognize the maximum Income Tax limits on benefits. If these limits are ignored, the 10.13% integrated required WorkSafeBC contribution rate to the Basic Account would increase by 0.06%, to 10.19% integrated.

Appendix G Hypothetical Wind-up/Solvency Valuation

The results of the wind-up/solvency valuation as of March 31, 2012 on the basis of the solvency assumptions described in Appendix D are set out below. Comparative results for March 31, 2009 are also included.

Hypothetical Wind-up/Solvency Balance Sheet as at March 31, 2012

(\$,000's)	March 31, 2012	March 31, 2009 Revised	March 31, 2009 Initial
BASIC ACCOUNT ASSETS			
1. Basic Account Assets at Market Value	1,100,645	694,504	694,504
2. Solvency Asset Adjustment	0	0	88,345
3. Basic Account Assets for Solvency	1,100,645	694,504	782,849
4. Wind-up expenses	(1,200)	(1,200)	(1,200)
5. Total Net Assets ¹	1,099,445	693,304	781,649
BASIC ACCOUNT LIABILITIES			
6. Actuarial present values of:			
(a) pensions in payment	420,192	271,321	271,321
(b) inactive employees (deferred pensions and refunds)	40,834	38,187	38,187
(c) disabled employees	70,037	45,287	45,287
(d) active employees	632,565	477,481	477,481
7. Total Basic Account Liability	1,163,628	832,276	832,276
SURPLUS (DEFICIENCY)			
8. Balancing item = 5 - 7	(64,183)	(138,972)	(50,627)

On the basis of the solvency methods and assumptions described in Appendix D, in our opinion, the value of the plan assets would be less than the actuarial liabilities if the plan were to be wound up on the valuation date. The shortfall would be \$64,183,000, based on the market value of assets.

Solvency Deficiency Options

In the absence of any special solvency funding relief, under the *PBSA* and associated Regulations, any solvency deficiency must be paid over a period not exceeding 5 years. The minimum annual payments required to fund the solvency deficiency of \$64,183,000 as at March 31, 2012 over five years beginning

¹ The IAA assets and liabilities, which are equal to the assets, have not been included in the solvency balance sheet, because the indexing is not a guaranteed benefit. Including the IAA would not affect the solvency deficiency, but would increase the solvency ratio.

April 1, 2012 are \$13,907,000. Special payments are due no less frequently than quarterly. The employer may, if it so wishes, make larger payments to shorten the amortization period.

The *PBSA* was amended in 2008 to allow the use of letters of credit to fund solvency deficiencies. Under the amendments, an employer may, instead of making some or all of the required solvency deficiency payments, use or continue to use a Letter of Credit to secure those solvency deficiency payments for a particular year. The Letter of Credit must satisfy certain requirements set out in the *PBSA*. Instead of making the solvency payments described in the preceding paragraph, the employer could utilize this option.

Another option would be to apply to the Minister for an extension of the solvency amortization period to, say, 10 or 15 years; we understand that WorkSafeBC will not be pursuing this option.

Solvency Ratio and Transfer Deficiencies

The solvency ratio for the plan is 94.5% (calculated as the ratio of [item 1 – item 4] to item 7 above), which is less than 100%. Under the *PBSA*, if a plan has a solvency deficiency (a “solvency ratio” less than 100%), there are limits on the amounts that may be transferred out of the Plan.

The maximum amount that may be immediately transferred or paid out of the Plan is equal to the commuted value multiplied by the solvency ratio. The balance, referred to as a transfer deficiency, may not be transferred out of the Plan until the solvency funding requirements are met, with three exceptions:

1. The transfer deficiency for any person is less than 5% of the Year's Maximum Pensionable Earnings for the year in which the transfer is made and the total of all transfer deficiencies since the last review date does not exceed 5% of the market value of the assets of the plan at the time of transfer. For 2013, the threshold (based on these rules, a YMPE of \$51,100 and the solvency ratio of 94.5%) is \$46,454; commuted values lower than this threshold may be paid out in full.
2. The employer has remitted sufficient money to the plan to eliminate any transfer deficiency relating to the transfer. The additional contributions required are equal to 5.5% of individual amounts transferred where the individual transfer amount exceeds \$46,454, or 5.5% of the total amounts transferred if the cumulative transfer deficiencies paid to date in a year exceed 5% of the fund assets.
3. If the person who is entitled to the transfer dies during the 5 year period, the transfer deficiency becomes immediately payable.

In this case, when the individual transfer amount from the Basic Account exceeds \$46,454, or cumulative transfer deficiencies exceed 5% of the fund assets¹, the amount of additional contribution is equal to 5.5% of

¹ 5% of the Basic Account assets at market value is equal to about \$55.0 million. The Basic Account transfers have historically been in the range of \$2 to \$4 million per annum; it is therefore improbable that cumulative transfer deficiencies would exceed the 5% of assets.

individual amounts transferred from the Basic Account. Alternatively, 5.5% of the Basic Account transfer value could be withheld for up to 5 years. A third option exists if the employer opts to continue to pay at the current contribution rate, in which case the excess of employer contributions over the minimum normal cost is estimated to be \$1.0 million per year. Based on historic annual transfers from the Basic Account of \$2 to \$4 million per year, transfer deficiencies are estimated to be less than \$250,000 per year, and hence the \$1.0 million excess¹ will comfortably cover the transfer deficiencies, If the employer opts to use this option, it will be necessary to track the amount of transfer deficiencies each year that would otherwise have been held back to ensure that they do not exceed the excess contribution, nor 5% of the assets. In the unlikely circumstance that they do, the employer will need to revert to paying the transfer deficiency or holding it back for 5 years for any transfers in a given year paid after the maximums are exceeded.

Sensitivity Analysis

Below we show the impact on the solvency liabilities as at March 31, 2012 of a one percentage point drop in the discount rate assumption. All other assumptions were kept unchanged.

Impact 1% drop in discount rates	Solvency (2.5%(10)/4.0% and 3.45% to 1.5%(10)/3.0% and 2.45%)
Increase to Liabilities	\$164,531,000

Incremental Cost

In accordance with the Canadian Institute of Actuaries' Standard of Practice, we have estimated the incremental cost of the solvency liability as at March 31, 2012. This is the expected aggregate change in solvency liability between March 31, 2012 and the next valuation as of March 31, 2015.

The incremental cost as at March 31, 2012 of amounts funded from the Basic Account is \$87,984,000, i.e. this amount makes no allowance for any pension increases that may be granted over the period. The incremental cost does not impact the funding requirements of the Plan under the *PBSA*, and is for information purposes only.

The expected contributions towards the Basic Account are \$33,171,000 per annum, assuming contributions continue at their current rates. This is slightly more than the incremental solvency cost over the three year period commencing on the valuation date. In other words, if the solvency experience is as expected, and a letter of credit is used to cover the solvency deficiency payments, we would expect a small improvement in the solvency position as of the next valuation date, assuming no other changes in solvency assumptions.

¹ As shown in Appendix F.

Appendix H Required Contributions

Current Service Cost

Our calculations indicate that the benefits currently accruing will require total contributions to the Basic Account equal to 17.13% of salaries (integrated); based on the current plan rules, this would be allocated as 7% from employees and 10.13% from WorkSafeBC.

Using the projected pensionable payroll as at March 31, 2012 of \$211,329,000, we have estimated that the 17.13% integrated rate will produce an annual contribution to the Basic Account of \$32,157,000 for fiscal 2012/2013. This figure will vary, of course, depending upon the actual pensionable payrolls.

Solvency Deficiency Funding Requirements

In addition, the solvency deficiency of \$64,183,000 (as outlined in Appendix G) must be addressed. In the absence of any special solvency funding relief, the solvency deficiency should be amortized over not more than 5 years from the valuation date. The minimum annual payments due are \$13,907,000 for the 5 years beginning April 1, 2012, which is in addition to the normal cost contributions. The payments toward the solvency deficiency are to be made no less frequently than quarterly in arrears.

WorkSafeBC could choose to make larger payments to finance the solvency deficiency more quickly but the cumulative payments made until the time of the next valuation should not exceed \$64,183,000 which is the amount by which actuarial liabilities would exceed the value of the plan assets if the Plan were to be wound up on the valuation date. Alternatively, the employer could use a Letter of Credit to fund the solvency deficiency.

Estimated Total Funding Requirements

The following table sets out the required minimum contributions, assuming the solvency deficiency is amortized over 5 years:

Minimum Funding Requirements to Amortize Solvency Deficiency Over 5 Years

		Basic	IAA
Required Contributions %			
Cost of Future Benefits (%)	Employees	7.0 integrated	1.0
	WorkSafeBC	10.13 integrated	1.0
Solvency Amortization (\$)	WorkSafeBC	\$13,907,000 p.a.	n/a
Required Contributions \$			
Cost of Future Benefits (\$)	Employees	\$12,771,000	2,113,000
	WorkSafeBC	19,386,000	2,113,000
	Subtotal Cost of Future Benefits	32,157,000	4,226,000
Solvency Amortization (\$)	WorkSafeBC	13,907,000	0
	Total	46,064,000	4,226,000

WorkSafeBC is currently contributing at a rate 10.61% integrated. If contributions at this rate continued, based on the payroll estimates above, this would produce an estimated annual contribution of \$1,014,000 above the minimum required. This excess contribution could:

- a) fund transfer deficiencies as outlined in Appendix G,
- b) reduce the annual special payments from \$13,907,000 to approximately \$12,893,000 per year (the exact amount of the reduction in each year will need to be recalculated based on the actual excess contribution made), and/or
- c) act as a cushion to improve the funding of the Plan.

Appendix I Maximum Surplus and Contributions - ITA

Section 147.2(2) of the *ITA* limits employer contributions that may be made to a plan if surplus exceeds a certain amount – the Plan becomes revocable if contributions are made when such surplus exists. This surplus threshold is equal to the lesser of (a) and (b), where

- (a) = the (defined-benefit, i.e. Basic Account) actuarial surplus, and
- (b) = 25% x the (defined-benefit, i.e. Basic Account) actuarial liability

Subsection (c) of Section 147.2(2) of the *ITA* also provides that the benefits taken into account for the purposes of a contribution recommendation “may include anticipated cost-of-living and similar adjustments where the terms of a pension plan do not require that those adjustments be made but it is reasonable to expect that they will be made”.

Indexing at full CPI has been provided since January 1, 1984 under the present plan terms, and for many years before that under earlier plan provisions. As discussed earlier, indexing is currently financed on a mixture of a pay-as-you-go basis (from a matching 1% employee/WorkSafeBC contribution for active members), an excess interest basis (interest in excess of the valuation assumption is transferred each year from Basic to IAA in respect of pensioner liabilities), and a “terminally-funded” basis (each year the full capitalized cost of any indexing granted is transferred from IAA to Basic). Thus, it may be considered appropriate for purposes of testing the *ITA* 147.2(2) limits to recognize, in advance, the future indexing of pensions for the present plan membership. Accordingly, we carried out a subsidiary, fully indexed valuation, with modifications to the regular assumptions as described in Appendix D. On this basis, the statement of actuarial position and the future costs shown earlier are revised as shown below (only the summary totals are shown):

Statement of Actuarial Position (\$,000's)	Regular Valuation	Fully-Indexed Valuation
Assets (smoothed value)		
1. Basic	1,077,086	n/a
2. IAA	194,790	n/a
3. Total Assets	1,271,876	1,271,876
Liabilities		
4. Basic sub-total	876,226	n/a
5. IAA	194,790	n/a
6. Total Liabilities	1,071,016	1,130,860
Surplus (Deficit)		
7. = 3 - 6	200,860	141,016

The following table sets out the costs of future benefits:

	Regular Non-Indexed Normal Cost		Indexed (Maximum Normal Cost Contributions)
	Basic	IAA	Basic and IAA Combined
Future Cost Rates (%)			
Employees	7.0 integrated	1.0	8.0 integrated
WorkSafeBC	10.13 integrated	1.0	13.58 integrated
Total	17.13 integrated	2.0	21.58 integrated
Future Cost \$ at March 31, 2012			
Employees	12,771,000	2,113,000	14,884,000
WorkSafeBC	19,386,000	2,113,000	26,677,000
Total	32,157,000	4,226,000	41,561,000

The foregoing results indicate that the \$200,860,000 actuarial surplus in the regular valuation reduces to an actuarial surplus of \$141,016,000 when the full value of indexing is recognized on an advance-funding basis. WorkSafeBC's required current service contributions also increase from 10.13% Basic (integrated with the YMPE) plus 1% IAA, to a combined requirement of 13.58% (integrated). On the indexed basis, the *ITA* 147.2(2) surplus limit works out to \$141,016,000. Thus, the Plan does not have an excess *ITA* surplus, and it would thus appear as if WorkSafeBC contributions - total Basic plus IAA - may be made at a level not exceeding the normal cost rate (on the indexed basis), i.e. at 13.58% (in addition to the total Basic plus IAA employee contributions).

The above discussion does not reflect the impact on the maximum contributions of the solvency deficiency. Effectively, under *ITA* Regulation 8516(2) Funding on a Termination Basis, the Plan sponsor may make contributions in an amount so that, if the Plan is terminated immediately after the contribution is made, the Plan will have sufficient assets to pay benefits accrued to date. Therefore, in addition to the maximum normal costs set out in the table above, the Plan sponsor may contribute an amount of up to \$64,183,000 (the amount by which, in our opinion, the plan termination liabilities would exceed the value of the Plan assets) if the Plan were terminated.

Appendix J B.C. Cost Certificate

This Cost Certificate is required under the Pension Benefits Standards Act, Section 9(3)(b)

1. Name of plan: Workers' Compensation Board Superannuation Plan

2. Registration number: P85663

3. Plan fiscal year-end: March 31

4. Cost Certificate for period 2012 to 2015 According to the actuarial review as of: March 31, 2012

5. Normal actuarial cost of benefits for current employment:

(a) For the fiscal year following the review date of the Actuarial Report on which this Cost Certificate is based,

	<u>Basic</u>	<u>IAA</u>
Estimated cost of benefits for all members funded by employer contributions:	\$12,771,000	2,113,000
Estimated cost of benefits for all members funded by member contributions:	<u>\$19,386,000</u>	<u>2,113,000</u>
Total estimated cost of benefits for all members:	<u>\$32,157,000</u>	<u>4,226,000</u>

(b) The rule for computing the normal actuarial cost of benefits for the period covered by this Cost Certificate is:

Employer: - % of employee contributions
8.63/10.13 % of covered payroll Basic + 1.0% IAA
 - other - describe:

Employee: 5.5/7 % of covered payroll Basic + 1.0% IAA
 - other - describe:

6. Unfunded liabilities and solvency deficiencies existing at the beginning of the period covered by this Cost Certificate:

Original date established	Original balance at the beginning of period covered by this Cost Certificate	Annualized special payments	Percent of annual payroll, if applicable	End of amortization period
---------------------------	--	-----------------------------	--	----------------------------

a) Unfunded liabilities

i.		\$ Nil	\$		
ii.		\$	\$		
iii.		\$	\$		

b) Solvency deficiencies

i.	March 31, 2012	\$ 64,183,000	\$ 13,907,000		March 31, 2017
ii.		\$	\$		
iii.		\$	\$		

7. If the plan has an indexation provision, was this provision fully included in the determination of:

- a) The going concern liability? yes no
- b) The normal actuarial cost? yes no

8. a) Value of surplus assets of the plan at the review date: \$ 200,860,000

b) If known to the reviewer, a description of how the surplus assets will be utilized:

9. Plan Assets (not including IAA assets with market value of \$199,051,000)

- a) \$1,100,645,000 Market valuation b) \$1,077,086,000 Going concern valuation
- c) \$1,099,445,000 Solvency assets d) \$ 0 Solvency asset adjustment

e) Method used to determine the going concern assets: (includes payables and receivables)

- Book value Adjusted book value Market value Adjusted/average market value
- Blend of book and market Other (specify): _____

10. Plan Liabilities - Going Concern Basis

a) Liabilities for:

- i) \$454,974,000 Active members
- ii) \$ 71,898,000 Deferred vested members and others with future entitlements
- iii) \$349,354,000 Pensioners and/or beneficiaries receiving benefits
- iv) \$876,226,000 TOTAL Basic + \$194,790,000 IAA

b) Valuation method: Unit credit Entry age normal Aggregate
 Individual level premium Attained age normal
 Other (specify): _____

c) Assumptions:

Mortality Tables

GAM 83 (Adjusted) GAM 83 GA 71 (Adjusted) GA 71 GA 65
 Other (specify): _____ GAM 94 (Adjusted)

Unisex mortality table? yes no

If yes, the ratio of males/females assumed: _____ n/a

Valuation interest rate(s)	<u>6.0%</u>	Retirement rate(s)	<u>yes</u>
Withdrawal rate(s)	<u>yes</u>	Disability rate(s)	<u>yes</u>
Age of spouse	<u>M-F = 3</u>	Proportion married	<u>90%</u>
Expenses	<u>admin 0.33% of payroll</u>	Post-retirement pension increases	<u>0</u>
Maximum pension indexation	<u>3.0%</u>	YMPE indexation	<u>3.0%</u>
Salary increase rate(s)			
Inflation	<u>2.5%</u>	Productivity	<u>0.5%</u>
Merit	<u>yes</u>	Total salary increase	<u>3.0% + merit scale</u>

Other assumptions: _____

11. Plan Liabilities - Plan Termination Basis

a) Liabilities for:

- i) \$ 632,565,000 Active members
- ii) \$ 110,871,000 Deferred vested members and others with future entitlements
- iii) \$ 420,192,000 Pensioners and/or beneficiaries receiving benefits
- iv) \$ 1,163,628,000 TOTAL Basic + \$199,051,000 IAA

b) Assumptions (if different from going concern liability assumptions): *

Mortality Tables

GAM 83 (Adjusted) GAM 83 GA 71 (Adjusted) GA 71 GA 65

Other (specify):

UP 94 Generational Mortality

Unisex mortality table?

yes no

If yes, the ratio of males/females assumed:

Valuation interest rate(s) ___ Age of spouse ___

Proportion married ___ Expenses ___

Post retirement pension increases ___ Maximum pension indexation ___

Other assumptions: * Please see valuation report Appendix D for solvency assumptions

12. Attach a reconciliation of the results of the actuarial review and identification of the sources of actuarial gains and losses due to plan experience on a going concern basis. - See valuation report

13. If this is a negotiated cost plan, complete the following:

a) Employer contributions Cents/Hour (or % of Earnings, if applicable)	Member contributions Cents/Hour (or % of Earnings, if applicable)	N/A
i) _____	_____	Normal actuarial cost
ii) _____	_____	Unfunded liability/solvency deficiency payments
iii) _____	_____	Contingency reserves
iv) _____	_____	Total contribution rate
b) Assumed average number of hours of employment per member per fiscal year: _____		

14. Membership data used for actuarial review

Number of:

- a) 2,707 Active members
b) 800 Deferred vested members and other with future entitlements
c) 1,386 Pensioners and/or beneficiaries receiving benefits

15. ACTUARIAL OPINION

[If the plan is fully insured, then the person authorized by the insurance company may sign this certificate instead of the actuary.]

In my opinion:

- a) *the data on which the valuation is based are sufficient and reliable for the purpose of the valuation;*
b) *the assumptions are, in aggregate, appropriate for the purpose of the valuation;*
c) *the methods employed in the valuation are appropriate for the purpose of the valuation; and*
d) *the normal actuarial costs and the special payments shown in this Cost Certificate are sufficient to meet the funding and solvency tests prescribed in the Pension Benefits Standards Act and its Regulation.*
e) *there is no solvency deficiency and the actuarial basis used in this determination is described in Sections 6, 9 and 11 above*
OR
 there is a solvency deficiency as described in Section 6 above; and
f) *the solvency ratio is not less than 1 and the actuarial basis used in this determination is described in Sections 9 and 11 above*
OR
 the solvency ratio is: 94.5%

This cost certificate has been prepared, and my opinion given, in accordance with accepted actuarial practice.

Signature:  Date: December 20, 2012
Name (printed): Wendy Harrison Title: -
Firm: Eckler Ltd.
Address: #980 - 475 West Georgia Street, Vancouver, B.C. V6B 4M9
Phone Number: (604) 682-1381 Fax Number: (604) 669-1510